FORT SMITH v. AYERS.

1. MUNICIPAL CORPORATIONS: *Power to license wagons, drays, &c.*
The power to regulate wagons, drays, &c., conferred by the municipal corporations act of March 9th, 1875, includes the power to license as a means of regulating.

2. SAME: *Same.*
A license fee demanded by a municipal corporation for running a dray, when imposed as a mere police regulation and not as a measure for raising revenue, is not a tax upon an occupation, but a compensation for issuing the license, for keeping the necessary record and for municipal supervision over the business.

3. SAME: *Same.*
If a license upon an occupation is so large as to have been manifestly imposed by a city for the sole or main purpose of revenue, it is, in effect, a tax upon the owner or his property, and not within the power conferred by the statute.

APPEAL from *Sebastian* Circuit Court.
Hon. R. B. RUTHERFORD, Circuit Judge.

C. M. Cook, City Attorney and *Attorney General Moore,* for appellant.

Municipal corporations in this State have express power to regulate drays, carts &c., &c; the power to regulate includes the power to license, and to charge a reasonable amount, as a means of regulating. *Acts* 1875, *Secs.* 17, 6, 12, 22; *Const., Art.* II, *Sec.* 23; 10 *Ohio,* 257, 261; 12 *Cent. L. J.* 379; 20 *Am. Law Reg.,* 473, 476 *and notes;* 88 *Ill.* 221; 11 *Mich.,* 352; 40 *Id.,* 258; 60 *Penn. St.,* 451; 34 *Ark.,* 608; 33 *Id.,* 436; 1 *Dill. Mun. Corp., 2d Ed., Sec.* 93 *and notes, and p.* 174, *note* 1; 1 *Rich S. C. Law,* 364; *Russelville v. White,* 41 *Ark.,* 435.

SMITH, J. By an information filed under oath before the mayor, Ayers was charged with the violation of an ordinance of the city requiring draymen to take out a license. Upon a trial he was found guilty and a fine of $2 was imposed. He appealed to the Circuit Court and there interposed a demurrer to the affidavit and warrant upon which he was arrested, denying the jurisdiction of the Mayor's court, the validity of the ordinance and the sufficiency of the facts to constitute an offence.

His demurrer was sustained and he was discharged. *Sec* 17 *of the Municipal Corporations Act of March* 9, 1875, empowers the council of a city to regulate all carts, wagons, drays, hackney-coaches, omnibuses and every description of carriages kept for hire. The power to regulate includes the power to license as a means of regulation. *Russellville v. White,* 41 *Ark.,* 485, and authorities there cited.

1. Municipal Corporation: Power to license wagons, drays, etc.

The ordinance in question is construed to be a mere police regulation and not a measure for raising revenue. And the license fee demanded is not a tax upon an occupation, but a compensation for issuing the license, for keeping the necessary record and for municipal supervision over the business. *Allerton v. Chicago,* 9 *Bissell,* 552; *Munn v. Illinois,* 94 *U. S.,* 113; *Frankford and Philad. Passenger Co. v. Philadelphia,* 58 *Pa. St.,* 119; *Johnson v. Philadelphia,* 60 *Ib.,* 445; *Chicago Packing &c. Co. v. Chicago,* 88 *Ill.,* 221; *Cincinnati v. Bryson,* 15 *Ohio,* 625; *Ash v. People,* 11 *Mich.,* 347; *State v. Herod,* 29 *Iowa,* 123; *Welch v. Hatchkiss,* 39 *Conn.,* 140; *City Council v. Pepper,* 1 *Rich.* (*S. C.*) *Law,* 364.

2. Same.

The reasonableness of the fee exacted in this case is not properly before us. If it is so large as to have been manifestly imposed for the sole or main purpose of revenue, it is, in effect, a tax upon the vehicle used, or its owner,

and not necessary to secure the objects of the above grant of power to the city. The distinction is between the taxing power and the police power. *Dillon on Mun. Corp., Secs.* 357-61, 768; *Taylor, Cleveland & Co. v. Pine Bluff,* 34 *Ark.,* 603; *North Hudson Bay Co. v. Hoboken,* 41 *N. J. L.,* 71; *Mayor v. Avenue R. Co.,* 32 *N. Y.,* 261; *Dunham v. Rochester,* 5 *Cowan,* 462; *Commonwealth v. Stodden,* 2 *Cush.,* 562.

Reversed and remanded with instructions to overrule the demurrer to the charge and for further proceedings.